

Town of Pomona Park

Town of Pomona Park Agenda
Town Council Special Meeting
Mayor Joe Svingala
Councilwoman Evans
Councilwoman Linkswiler
Councilwoman Mead
Councilwoman Kuleski

Monday, April 29, 2024

6:00 PM

Community Center

- Public Participation shall be in accordance with Section 286.0114 Florida Statutes.
- Public comment on issues on the agenda or public participation shall be limited to 5 minutes.
- If you wish to obtain more information regarding the agenda, please contact the Town Clerk's Office at 386-649-4902.
- In accordance with the Americans with Disabilities Act and Section 286.26, Florida Statutes, persons needing a reasonable
 accommodation to participate in any of these proceedings or meeting should contact the Town Clerk
 at 386-649-4902, at least 48 hours prior to the meeting.
- It is proper meeting etiquette to silence all electronic devices, including cell phones while the meeting is in session.
- The Town of Pomona Park is not responsible for any mechanical failure of recording equipment.
- Any person who decides to appeal any decision with respect to any matter considered at this meeting will need a record of the
 proceedings, and for such purpose, may need to hire a court reporter to ensure that a verbatim
 record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.
 - A) PLEDGE OF ALLEGIANCE
 - **B) Attorney Comments**
 - C) PUBLIC HEARING

2nd Reading of ORDINANCE NO.2024-03
Amending the Comprehensive Plan, Amending the Future Land Use Map
2nd Reading of ORDINANCE NO.2024-04
Amending the zoning of a certain property from MDR Classification to PUD(Planned Unit Development)

- F) PUBLIC COMMENT
- G) ADJOURN

AN ORDINANCE FURTHER AMENDING THE POMONA PARK COMPREHENSIVE PLAN; AMENDING THE FUTURE LAND USE MAP DESIGNATION OF CERTAIN PROPERTY BY VIRTUE OF A SMALL SCALE FUTURE LAND USE MAP AMENDMENT: CHANGING THE FUTURE LAND USE MAP DESIGNATION ASSIGNED TO CERTAIN PROPERTY MEDIUMRESIDENTAL. COMMERCIAL TO RECREATIONAL: PROVIDING FOR LEGISLATIVE FINDINGS; PROVIDING FOR SEVERABILITY; PROVIDING FOR EXCLUSION FROM CODIFICATION; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Pomona Park Town Council enacted Ordinance Number 2013-11 which adopted the Pomona Park Comprehensive Plan ("the Plan"), which Plan has been subsequently amended from time-to-time and in accordance with State law; and

WHEREAS, the Pomona Park Zoning Board has followed the procedures set forth in Section 163.3187, Florida Statutes, in order to further amend certain provisions of the Plan as set forth in this Ordinance relating to a Small-Scale Future Land Use Map Amendment; and

WHEREAS, the Pomona Park Town Council has substantially complied with the procedures set forth in the Implementation Element of the Plan regarding public participation; and

WHEREAS, the Pomona Park Zoning Board held a public hearing, with all required public notice on January 30, 2024, for the purpose of providing recommendations to the Town Council with regard to the Plan Amendment set forth in this Ordinance; and

WHEREAS, the Pomona Park Town Council held a public hearing on February 27, 2024, with all required public notice for the purpose of hearing and considering the recommendations and comments of the general public, the Town Zoning Board, other public agencies, and other jurisdictions prior to final action on the Plan amendment set forth in this Ordinance; and

WHEREAS, the Town Council of Pomona Park hereby finds that the Plan, as amended by this Ordinance, is consistent and in compliance with the provisions of State law, including, but not limited to, Sections 163.3177 and 163.3187, Florida Statutes, and with the Strategic Regional Policy Plan of the North East Florida Regional Planning Council

NOW, THEREFORE, BE IT ORDAINED BY THE TOWN COUNCIL OF POMONA PARK, PUTNAM COUNTY, FLORIDA:

Section 1. Recitals/Legislative findings:

The above recitals are true and correct and form and include legislative findings which are a material part of this Ordinance.

Section 2. AMENDMENT TO POMONA PARK'S COMPREHENSIVE PLAN FUTURE LAND USE MAP DESIGNATION:

(a) The Future Land Use Element's Future Land Use Map as set forth in Ordinance Number 2013-11, as previously amended, is hereby further amended by amending the Future Land Use Map designation assigned to the following property and which is depicted on the Future Land Use Map and further described in the attached Exhibit "A" to this Ordinance:

Ord Exhibit	Name	Amendment Number	Future Land Use Change From-To	LPA Hearing Date	Board Hearing Date
Α	143 SISCO RD/151 SISCO RD/ UNASSIGENED LOCATION		MDR to RECREATIONAL	01/30/24	02/27/24

(b) The associated rezoning request was completed by means of Ordinance Number 24-04.

Section 3. Severability:

If any provision of this Ordinance or the application to any person or circumstance is held invalid, it is the intent of the Pomona Park's Town Council that the invalidity will not affect other provisions or applications of this Ordinance which can be given effect without the invalid provision or application and, to this end, the provisions of this Ordinance are declared severable.

Section 4. Exclusion from Town Code/Codification:

- (a) It is the intent of the Pomona Park's Town Council that the provisions of this Ordinance will not be codified into the Pomona Park's Code, but that the Code Codifier shall have liberal authority to codify this Ordinance as a separate document or as part of the Land Development Code of the Town of Pomona Park in accordance with prior directions given to this Code Codifier.
- (b) The Code Codifier is hereby granted broad and liberal authority to codify and edit the provisions of the Pomona Park Comprehensive Plan to reflect adopted amendments to the Plan.

Section 5. Effective Date:

- (a) The Town will provide a certified copy of this Ordinance to the Florida Department of State by the Clerk of Pomona Park in accordance with Section 125.66, Florida Statutes.
- (b) This Ordinance will take effect upon filing a copy of this Ordinance with the Department of State by the Clerk of Pomona Park; provided, however, that the effective date of the plan amendment set forth in this Ordinance, if the amendment is not challenged in a timely manner, will be no earlier than thirty-one (31) days after the adoption date of the amendment. If challenged within the appropriate time period, this amendment will become effective on the date the State Land Planning Agency or the State Administration Commission enters a final order determining the adopted amendment to be in compliance. No development orders, development permits or land uses dependent upon this amendment may be issued or commence before it has become effective.

First Reading: Approved on the 27 th of February 2024. Second Reading: Adopted on this day, April 29 th , 2024. TOWN COUNCIL, TOWN OF POMONA PA	ARK, FLORIDA
By: Joseph Svingala, Mayor	Attest: Andrea Almeida, Town Clerk
	Approved for form and content
	Robert W. Pickens, III, Attorney

EXHIBIT A Amendment Legal Description

A parcel of land situate in the East 1/2 of the NW 1/4 of Section 30, Township 11 South, Range 27 East, Putnam County, Florida, and being more particularly described as follows: Commence at a railroad spike marking the Northeast corner of the NW 1/4 of Section 30, Township II South, Range 27 East, Putnam County, Florida; Thence run S 00°54'57" E, along the East line of said NW 1/4, a distance of 30.00 feet to the Southerly line of Sisco Road (a 60 foot right of way as now laid out), said point also being the point of beginning of this description. (1) Thence departing said Southerly line, run S 00°54'57' E, along said East line of the NW 1/4, a distance of 1530.01 feet to the Northeast corner of lands described in O.R. Book 137, page 291. (2) Thence run S 89°14'41" W, along the North line of said lands, a distance of 543.52 feet to the Northwest corner of said lands. (3) Thence run S 00°54'57" E, along the West line of said lands, a distance of 290.05 feet to the Northeasterly right-of-way line of U.S. Highway No. 17. (4) Thence run N 43°28'23" W, along said right-of-way line, a distance of 86.68 feet to a point of a curve, concave to the Northeast and having a radius of 5804.64 feet. (5) Thence run Northwesterly, along said curve and along said right-of-way line through a central angle of 03°07'16", a arc distance of 316.21 feet. (6) Thence departing said right-of-way line, run N 53°24'08" E, a distance of 170.78 feet. (7) Thence run N 00° 54'57" W, a distance of 1425.41 feet to the Southerly right-of-way line of Sisco Road. (8) Thence run N 88°51'53" E, along said Southerly line, a distance of 683.53 feet to the point of beginning and to close.

All references are according to the public records of Putnam County, Florida.

EXHIBIT B

Amendment

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ORDINANCE 2024-04

AN ORDINANCE AMENDING, PURSUANT TO THE LAND DEVELOPMENT CODE OF POMONA PARK, THE ZONING CLASSIFICATIONS ASSIGNED TO CERTAIN PROPERTY LOCATED IN POMONA PARK; REZONING CERTAIN PROPERTY CURRENTLY ASSIGNED THE R-2 (MEDIUM DENISITY) ZONING CLASSIFICATION TO THE PUD (PLANNED UNIT DEVELOPMENT) CLASSIFICATION; ZONING PROVIDING FOR LEGISLATIVE FINDINGS; PROVIDING FOR SEVERABILITY; PROVIDING EXCLUSION FROM FOR CODIFICATION; AND PROVIDING AN EFFECTIVE DATE.

NOW, THEREFORE BE IT RESOLVED by the Town Council of the Town of Pomona Park as follows:

Section 1. LEGISLATIVE FINDINGS⊠

- (a) The Pomona Park Town Council hereby adopts and incorporates into this Ordinance as legislative findings the contents of the documents titled Pomona Park at Dunns Creek, dated April 29, 2024.
- (b) The Council hereby determines that the economic impact statement is unnecessary and waived as to this Ordinance.
- Section 2. REZONING. The zoning classification assigned to the following described property is changed from R-2 (Medium Density) to PUD (Planned Unit Development) pursuant to the provisions contained in Development Order #24-01, attached to this Ordinance as Exhibit "A" and incorporated in this Ordinance by reference:

SEE ATTACHED EXHIBIT "B" FOR LEGAL DESCRIPTION

<u>Section 3. CODIFICATION.</u> It is the intention of the Town Council of Pomona Park that the provisions of this Ordinance will not be codified.

Section 4. SEVERABILITY. If any provision of this Ordinance or the application thereof to any person or circumstance is held invalid, it is the intent of the Town Council that the invalidity will not affect other provisions or applications of this Ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this Ordinance are declared severable.

Section 5. EFFECTIVE DATE. A certified copy of this Ordinance will be provided to the Florida Department of State by the Clerk of Pomona Park in accordance with Section 125.66, Florida Statutes, and this Ordinance will be effective upon the latter of: (i) the recording date of the Development Order #24-01 in the Official Land Records of Putnam County; (ii) filing this Ordinance with the Department of State; or (iii) the companion Future Land Use Amendment Ordinance No. 2024-03 being deemed final in accordance with Florida Statutes Chapter 163, Part II.

First Reading: Approved on the 9th of April 2024. Second Reading: Adopted on this day April 29th 2024. TOWN COUNCIL, TOWN OF POMONA PARK, FLORIDA

Ву:	Attest:
Joseph Svingala, Mayor	Andrea Almeida, CMC Town Clerk
	Approved for form and content
	Robert W. Pickens, III, Attorney

Exhibit A Ordinance 2024-04 Pomona Park RV Resort at Dunn's Creek PUD Conditions

I. General Conditions

- a. The Pomona Park RV Resort at Dunn's Creek shall comply with all applicable sections of the Town of Pomona Park code of ordinances and the conditions of this Ordinance.
- b. The Developer shall comply with all applicable sections of the Pomona Park regulations; including but not limited to applicable building permit requirements and fire safety standards as enforced by the Putnam County Fire Marshall.
- c. The Developer shall comply with access management and design requirements of Putnam County and the Florida Department of Transportation regarding the use and any required improvements for access to abutting County and FDOT maintained roadways. This includes consultation with FDOT to determine whether they will require safety or design improvements for the intersection of Sisco Road and SR15/US17. A traffic study may be required from the developer by any of the governing agencies for these impacted roadways prior to issuance of a development permit to make certain these access management issues, and road impacts are properly addressed.
- d. Prior to construction an on-site wetland delineation and flagging shall be completed by a Florida Licensed Environmental Professional and any required permit(s) obtained from the St Johns River Water Management District, the Florida Department of Environmental Protection (FDEP) and/or United States Army Corps of Engineers (USACE) and Town of Pomona Park Regulations as may be required.
- e. The Developer shall comply with all applicable sections of Florida Statutes Section 513 that govern recreational vehicle parks, except that it is understood that to the extent the Site Specific Standards outlined below differ from the minimum standards outlined in these statutory and administrative code provisions, the Site Specific Standards shall apply."
- f. Prior to Construction, The Pomona Park RV Resort shall obtain permits and comply with the requirements of the St. Johns Water Management District in respects to any required permitting which may include, inter alia, water, wastewater, stormwater and wetlands.
- g. Prior to Construction, The Pomona Park RV Resort shall obtain permits and comply with the requirements of the Florida Department of Environmental Protection, the Florida Department of Health and the St. Johns County Water Management District for on-site water and wastewater infrastructure.
- h. The project may be constructed in phases, provided no less than 100 sites are completed in any one phase. If initial construction does not commence within sixty (60) months of the effective date of the PUD Ordinance, the PUD shall expire and become null and void and the pre-PUD

comprehensive land use designation(s) and pre-PUD zoning district(s) shall be restored. These dates may be extended by mutual agreement of the Town of Pomona Park and the developer after holding a properly noticed public hearing.

II. Site Specific Development and Design Conditions

- a. The Developer shall develop in substantial compliance with the submitted site plan, including roadways, parking, queuing areas and amenities such as, common areas, lodge and restaurant, pool(s), bathhouses, camp store, dog park, recreation areas and restrooms and shall be permitted to construct no more than 365 total sites, including:
 - i. Approximately 320 Recreational Vehicle Sites [varying type]
 - ii. Approximately 45 Park Model Short Stay Cabins
- b. A 50' landscaped and natural vegetative buffer shall be maintained around the site permitter of the entire project. The buffer area may include underground utilities and/or stormwater improvements such as ponds, retention, or landscaped drainage features. No vertical construction will be permitted in the 50' Native Vegetation Buffer Area. This significant dedication of buffer space is intended to enhance compatibility, mitigate lighting impacts, and control dust. Additionally:
 - i. Main ingress and egress on Sisco Road was designed with significant on-site queuing and stacking space to ensure Sisco Road remains uncongested and unimpeded while queuing guests on the project interior with additional on-site check-in parking for RV's.
 - ii. Vegetated and landscaped berms will be designed along portions of Sisco Road frontage to minimize view and lighting impacts.
 - iii. Interior landscaping will be congruent with new development and include the addition of trees and landscape plantings following a design plan. As a significant portion of the site is currently agricultural grassland, landscaping will increase the overall tree count and vegetative diversity.
 - iv. Efforts will be made to retain existing on-site trees, including mature heritage oak trees for preservation and as an aesthetic design feature to enhance the character of the development.
- c. The infrastructure of the resort, including water, wastewater and roads shall be managed and maintained by the Developer and not be the responsibility of the Town of Pomona Park.
- d. Garbage and Recycling shall be maintained by the Developer at all times containers with lids that prevent access to the waste by wildlife and domestic animals. The entire Property shall be maintained free of lose trash and debris. Garbage/Trash/Recycling collection areas shall be kept in a screened enclosure and shall not be located in the required 50 ft perimeter buffer. Garbage, trash and recycling hauling shall be provided by a waste hauler authorized by the Board of County Commissioners to conduct commercial waste disposal in Putnam County and, subject to the location standards state above, place in a manner that is accessible to the haulers.

- e. Tree removal and maintenance shall comply with the Pomona Park tree ordinance Chapter 74, Article IV of the Town of Pomona Park Ordinances. A Tree Location Survey shall be prepared prior to the final site plan review, showing the location of all Champion and Heritage trees, as defined in Chapter 7 4 of the Town's Ordinance Code. The final site plan shall show each Champion and Heritage tree and whether it will be retained or removed and state the reason if it is to be removed. The project must meet all other requirements of Article IV, Chapter 74, including the requirement for a minimum 15% tree canopy.
- f. No individual campfires at any sites or at the short stay park model cabins will be permitted. Fire(s) for the entire development shall be limited to one or two central "fire pit" areas built to safety standards and using Liquified Petroleum Gas (LPG/Propane) or similar fuel sources that do not produce smoke, ash or embers. Wood burning fires are prohibited.
- g. Lighting shall be designed to be Dark Sky Compliant LED Technology per the guidance provided at darksky.org but in absence of specific guidance at this website, shall be limited to LED lighting with a color temperature of no more than 3000K, with the light source aimed downward and shielded.
- h. No permanent housing shall be established on-site, except that one residence may be constructed for the purpose of housing a caretaker for the development. The maximum length of stay for RVs shall be 120 consecutive days. The maximum length of stay in the park models shall be 90 consecutive days.

III. Operations and Management Conditions

- a. All water supply shall be drawn from a well(s) using the UFAS. In order to protect the viability and water levels of Lake Broward, use of the from the Surficial Aquifer system for any water supply is prohibited, unless and except use of the SAS is mandated by the St Johns River Water Management District for purposes of this section, the mere allowance by the SJRWMD to use SAS for certain water needs does not constitute mandating use of the SAS.
- b. Wells drilled for this project shall be screened and cased to prevent connection between the SAS on the property and the underlying UFAS.
- c. The serving of alcoholic beverages on-site by the Resort is prohibited.
- d. The Developer will have an established emergency management procedure for storm events and other identified hazards that is submitted to the Putnam County Emergency Services Department for Review and Comment.
- e. An on-site manager will be available at all times to oversee resort operations and compliance with stated park rules, procedures and safety guidelines.

- f.The advertised check-in time for guests shall be between the hours of 8am-7pm to help minimize potential disruptions. After-hours check-ins should be required to stay in the staging area and move to their site during normal hours to further minimize disruption to park guests and the surrounding properties.
- g. The development shall be subject to the Putnam County Noise Ordinance during normal operating hours but shall establish and maintain "Quiet Hours" that will be in compliance with Putnam County Noise Ordinance for proximity to noise sensitive places as defined and governed by this noise ordinance. Such Quiet Hours shall be:
- i. 7PM to 8AM for off season (May to September)
- ii. 9:30PM to 8am in-season (October to April) and on holiday weekends
- h. No permanent fixtures or certain items are permitted in the Pomona Park RV Resort (to keep in nature with a short-stay RV Resort) including:
 - i. No storage around or under RV
 - ii. Home-made school buses and RVs are not allowed unless inspected and approved by the office.
 - iii. Pop-up campers, tents, vans, or van conversions are prohibited. RVs shall be limited to Class A, B and C motorhomes, fifth wheels, and travel trailers that are ten (10) years or newer. All RVs older than ten (10) years must be approved by the front desk.
- i. When outside of an RV, pets shall be leashed at all times.
- j. Beginning at commencement of on-site capital construction of the Pomona Park RV resort at Dunn's Creek, the resort shall make available funds at the published rates (at time of PUD approval) for the equivalency of one thousand (1,000) hours contracted patrol service through the Putnam County Sheriff's Department. The use, allocation, deployment, scheduling, and nature of any and all law enforcement services shall be at the sole discretion of the Town of Pomona Park Town Council and the Putnam County Sheriff's Department.
- k. Paying homage to the Town of Pomona Parks Designation of Aquifer Recharge Areas, a community waste disposal system(s) will be designed by a licensed engineer in the State of Florida.

IV. Applicability

The conditions of this PUD as outlined in this Exhibit shall run with the land and apply to the property owner and developer of the Property, their successors and assigns.



A parcel of land situate in the East 1/2 of the NW 1/4 of Section 30, Township 11 South, Range 27 East, Putnam County, Florida, and being more particularly described as follows: Commence at a railroad spike marking the Northeast corner of the NW 1/4 of Section 30, Township 11 South, Range 27 East, Putnam County, Florida; Thence run S 00°54'57" E, along the East line of said NW 1/4, a distance of 30.00 feet to the Southerly line of Sisco Road (a 60 foot right of way as now laid out), said point also being the point of beginning of this description. (1) Thence departing said Southerly line, run S 00°54'57" E, along said East line of the NW 1/4, a distance of 1530.01 feet to the Northeast corner of lands described in O.R. Book 137, page 291. (2) Thence run S 89°14'41" W, along the North line of said lands, a distance of 543.52 feet to the Northwest corner of said lands. (3) Thence run S 00°54'57" E, along the West line of said lands, a distance of 290.05 feet to the Northeasterly right-of-way line of U.S. Highway No. 17. (4) Thence run N 43°28'23" W, along said right-of-way line, a distance of 86.68 feet to a point of a curve, concave to the Northeast and having a radius of 5804.64 feet. (5) Thence run Northwesterly, along said curve and along said right-of-way line through a central angle of 03°07'16", a arc distance of 316.21 feet. (6) Thence departing said right-of-way line, run N 53°24'08" E, a distance of 170.78 feet. (7) Thence run N 00° 54'57" W, a distance of 1425.41 feet to the Southerly right-of-way line of Sisco Road. (8) Thence run N 88°51'53" E, along said Southerly line, a distance of 683.53 feet to the point of beginning and to close. All references are according to the public records of Putnam County, Florida.

STAFF REPORT

Background

Applicant	Triple R Investors, LLC		
Parcel Number	30-11-27-0000-0030-0000 & 30-11-27-0000-0080-0000 & 30-11-27-0000-0080-		
	0010.		
Location	Located at the southeast corner of the intersection of U.S. 17 and Sisco Road,		
	approximately 3 miles north of Town Hall.		
Acreage	67.58 acres		
Existing & The property is currently vacant except for a small RV Homesite used by			
Proposed Future	current property owner(s) with access to Sisco Road. The proposed change of		
Land Uses:	uses is to develop an RV Park Resort for 213 Back RV Sites, 26 Ultra Pull-Thru RV		
	Sites, 81 Pull-Thru RV Sites, and 45 Park Model Cabins – a total of 365 rental units.		
	A companion rezoning to a Planned Unit Development (PUD) will guide the		
	development process of an RV Park Resort.		
Adjacent Parcels:	The site (Figure 1) is adjacent to commercial and low-density residential use to		
,	the south of the site. To the west, east, and north are parcels outside of the Town		
	Limits, composed of a variety of residential uses with Agriculture-1 Future Land		
	Use.		

The application requests a Future Land Use Map amendment for approximately 67.58 acres of the subject site from Medium Density-Residential and Commercial to Recreational. The current future land use for the subject site has dual land use of Commercial and Medium-Density Residential. The applicant seeks to bring the subject site to one land use, Recreational.

Land Use District Descriptions:

- Comprehensive Plan Policy A.1.1.4 (Medium Density Residential): "(greater than 2 and up to 5 dwelling units per net acre) This category consists primarily of duplex dwelling units and multi-family dwelling units. Single-family dwellings, group homes, housing for the elderly, places of worship, retirement homes, and similar uses may also be included. Accessory dwelling units such as "in-law suites" or garage apartments are permitted and counted toward density calculation."
- Comprehensive Plan Policy A.1.1.4 (Commercial): "This category consists primarily of retail and service establishment businesses, professional medical and dental offices, places of worship, neighborhood retail and services. Auto service stations, places of worship, and

- community sales and services the development intensity shall not exceed a floor area ratio of 0.5.
- Comprehensive Plan Policy A.1.1.4 (Recreation): "Land designated for recreation is intended for a variety of leisure time activities. This land use classification includes resource- and activity-based sites and facilities. Resource-based sites and facilities are oriented toward natural resources; activity-based sites and facilities are those that require major development for the enjoyment of a particular activity. Activity-based sites and facilities include ball fields, golf courses, tennis courts, etc.; resource-based facilities include lakes, trails, picnic areas, etc. New recreational facilities must be sited in locations that are compatible with adjacent land uses. Impervious surface land coverage of recreational land use shall not exceed 50 percent for active recreational development; and 10 percent for passive recreational development."

Type

The application is one of the following:

Plan Amendment	Х
Rezoning	****

Figure 1: Parcel 30-11-27-0000-0030-0000, Parcel 30-11-27-0000-0080-0000, and Parcel 30-11-27-0000,0080-0010 Aerial



Figure 2: Site from the South on U.S 17.



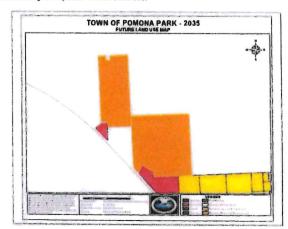
Figure 3: Site from the North on Sisco Road.

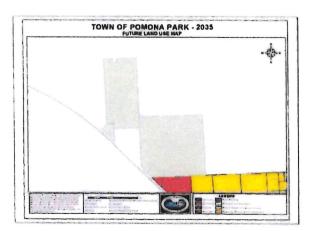


Existing & Proposed Future Land Use Maps

Figure 4 compares the existing and proposed land use for Parcels 30-11-27-0000-0030-0000, 30-11-27-0000-0080-0000, and 30-11-27-0000-0080-0010.

Figure 4: Existing & Proposed "Future Land Use."





Consistency with the Town Comprehensive Plan

The proposed amendment does not alter the options or long-range strategies for capital improvements included in the most recently updated Capital Improvements Element/Capital Improvements Plan. Though RV Parks are not explicitly mentioned as an allowed use in the Future Land Use Element, the policy does permit resource-based recreation facilities including an RV Park.

Staff Recommendation

Staff recommends that the Town Council approve the future land use amendment from Medium-Density Residential and Commercial to Recreational.

Element	Policy	Policy Language	Reason for Recommendation
Future Land Use	Policy A.1.1.4 (Recreation)	Land designated for recreation is intended for a variety of leisure time activities. This land use classification includes resource- and activity-based sites and facilities. Resource-based sites and facilities are oriented toward natural resources; activity-based sites and facilities are those that require major development for the enjoyment of a particular activity. Activity-based sites and facilities include ball fields, golf courses, tennis courts, etc.; resource-based facilities include lakes, trails, picnic areas, etc. New recreational facilities must be sited in locations that are compatible with adjacent land uses. Impervious surface land coverage of recreational land use shall not exceed 50 percent for active recreational development; and 10 percent for passive recreational development.	The intended use for the subject site is an RV Park and is consistent with the Future Land Use District. Considering the commercial frontage along U.S. 17 and its distance from clusters of residential property in the Town, this private and commercial recreational facility is compatible with adjacent land uses.



STAFF REPORT

Background

The application requests a rezoning from General Commercial and Medium Density Residential to Planned Unit Development for the following applicant and parcel.

Applicant	Triple R Investors, LLC	
Parcel Number	30-11-27-0000-0030-0000, 30-11-27-0000-0080-0000, & 30-11-27-0000-0080-	
	0010.	
Location	Located at the southeast corner of the intersection of U.S. 17 and Sisco Road,	
	approximately 3 miles north of Town Hall.	
Acreage	67.58 acres	
Existing &	The property is currently vacant except for a small RV Homesite used by the current	
Proposed Uses:	property owner(s) with access to Sisco Road. The proposed change of uses is to	
	develop an RV Park Resort for 213 Back RV Sites, 26 Ultra Pull-Thru RV Sites, 81	
	Pull-Thru RV Sites, and 45 Park Model Cabins. A companion rezoning to a Planned	
	Unit Development (PUD) will guide the development process of an RV Park Resort.	
Adjacent Parcels:	The site (Figure 1) is adjacent to commercial and low-density residential zoning to	
	the south of the site. To the west, east, and north are parcels outside of the Town	
	Limits, composed of a variety of residential uses with the Agriculture zoning	
	category.	

The written description and site plan submitted with the application show an RV Park Resort consisting of 213 Back-In RV Sites, 26 Ultra Pull-Thru RV Sites, 81 Pull-Thru RV Sites, and 45 Park Model Cabins — a total of 365 rental units. Based on the application, staff has provided an analysis of individual points raised in the application.

- a. Amenities: The Pomona Park RV Resort will include various amenities and facilities such as laundry, a great lodge, a swimming pool(s), tennis/pickleball, a dog park, and playground(s). A welcome pavilion, rental car display, and dog run area will be located near the rig-check in lane. In the central-eastern portion of the site, the site plan indicates this will be the location of most the amenities including;
 - the Great Lodge
 - swimming pool with features such as a splash pad and lazy river, and/or water slide,
 - · facilities for tennis, pickleball, and basketball,
 - Standalone or multipurpose courts for bocce ball, shuffleboard, etc.
 - A seasonal and limited snack bar (no alcohol will be served)
 - Mini-Golf Course
 - And an outdoor amphitheater for events and movies.



- b. Access: The project is proposed to have primary ingress/egress located off Sisco Road. Secondary/emergency ingress and egress are proposed off U.S. Highway 17. All-access points will be designed, engineered, and constructed to the standards of the Town of Pomona Park, Putnam County, and the Florida Department of Transportation. The Putnam County Engineer was contacted on the potential development and access on Sisco Road. The County stated that they would have no objection to the driveway connection on Sisco Road if certain conditions are met. Pedestrian access will be facilitated with a system of proposed on and off-track alignments with the goal of coordinating bicycle, pedestrian, and possibly equestrian access to Dunns Creek State Park through the Friends of Dunns Creek and the State of Florida Parks Service.
- c. Water and Septic: Water for the project is proposed to be private and provided by three existing (3) on-site wells. Water treatment and distribution systems will be reviewed and permitted by the Florida Department of Health. Sewerage is proposed to be handled on-site with a Membrane Bio-Reactor, or septic design that accommodates daily loading requirements for RV Spaces and amenity requirements. According to the consulting engineer JSK, based on a review of existing soils and the proposed use they did not see any concern with the use of on-site sewage. Any system will be reviewed and permitted by the appropriate agencies, including the Putnam County Health Department.
- d. Landscaping: A minimum 50-foot landscape and natural vegetative buffer were designed to surround the entire project. The main ingress and egress on Sisco Road were designed with significant on-site queuing and stacking space to ensure Sisco Road remains uncongested and unimpeded. Vegetated and landscaping berms will be designed along portions of Sisco Road to minimize view and lighting impacts. Interior landscaping will be congruent with the new development and include the addition of trees and landscaping planting following a design plan. Efforts will be made to retain existing on-site trees, including mature oak trees for preservation and as an aesthetic design feature to enhance the character of the resort.
- e. Resort Management: There is proposed to be an on-site manager at all times. No wine, liquor, or beer will be sold or provided by the Pomona Park RV Resort and the project will not be seeking a liquor license for the RV Resort.
- f. Signage: An archway signage will be present at the entrance on the north side of the subject property, at the entrance and exit of the proposed Pomona Park RV Resort. This signage will be at the line of the 50 ft native vegetation buffer.

Process

Section 90-4 of the Town's Code of Ordinances lays out the purpose of zoning.

The purpose of this zoning ordinance is to encourage and promote, in accordance with present and future needs, the public health, safety, order, appearance, convenience, morals, and general welfare of the citizens of the Town and for the further purposes of:



- (1) Providing a residential environment free of incompatible uses, and safe from natural and manmade hazards.
- (2) Promoting, where possible, planned residential and commercial areas in appropriate locations, with appropriate standards and minimum service cost to local government.
- (3) Providing a level of flexibility of control sufficient to promote innovation and creativity in community development and to encourage maximum commercial profitability and maximum living comfort and convenience at the lowest cost.

These criteria will be evaluated in this report and should be applied by the Town Council when considering the application.

Zoning District Descriptions:

"Section 90-5(c)(1)b. Medium-density residential district. (two to five units per acre). The purpose of the medium-density residential district is to provide a variety of housing types within a single-family setting, including single-family, duplex, attached single-family, and zero lot line development, at a density of at least two units and up to five units per net acre. A density of over two units per acre may require either central water or central sanitary sewer as permitted by the county health department."

Allowable uses by right include single-family housing, two-family dwellings, townhouse dwellings, multifamily dwellings, park and recreational facilities, home occupations, bed and breakfast, and assisted living facilities.

"Section 90-5(c)(2) General Commercial. The provisions of the general commercial district are intended to serve the general commercial needs of the citizens and tourists. This district is intended for activities that are predominantly associated with the sale, rental, and distribution of products or the performance of services. Commercial land uses shall be buffered (i.e., sight access, noise) from adjacent land uses of lesser density or intensity of use. Commercial land use shall be developed at an intensity of use, as measured by impervious surface, at no more than 80 percent of the parcel. The maximum height of structures shall not exceed 40 feet.

Allowable uses by right include motels and hotels, restaurants with or without drive-through facilities, cocktail lounges and bars, gift shops and specialty food stores, grocery stores, supermarkets, regional shopping centers including discount supercenters, big-box retailers, building supply centers and farm or garden supply sales, retail sales and service establishments including but not limited to appliance sales, appliance repair/service, electronics sales and repair, small engine sales and service shops, vehicle sales, automotive service shops, car wash facilities, automobile oil change facilities, tire service centers, financial institutions with or without drive-through facilities; convenience stores with or without gas pumps, pharmacies with or without drive-through facilities, veterinary offices enclosed within a soundproof building and limited outside runs, kennels and other animal boarding facilities with limited outside runs, child care, adult day care, or child nurseries, general office buildings including medical or clinics with scheduled and emergency services: medical laboratories and professional offices. This does not include hospitals or other healthcare facilities that provide overnight lodging, commercial recreational entertainment facilities including but not limited to gyms and health clubs, archery facilities, billiards, and



pool parlors, public administrative facilities including governmental branch offices, and libraries, essential public services and facilities, and private, social, recreational, or fraternal organizations including libraries, museums, community centers, active and passive parks.

"Section 90-8: Planned Unit Development (PUD):

(a)The planned unit development district (PUD) is to provide an opportunity for innovative urban design techniques, improved use of land, protection of valuable natural features in the community, develop a desirable land use mix and provide open space and more economical public service.

(b) This provision is to encourage the unified development of large tracts of land using more creative and flexible concepts in site planning than would otherwise be possible through the strict application of minimum and maximum requirements of conventional zoning districts established in this chapter. The proposed PUD must be in harmony with the general purpose and intent of this chapter and the Pomona Park Comprehensive Plan.

(c)The PUD may contain any mixture of residential, commercial, industrial, and recreational land uses so long as these uses are made compatible through spatial or buffering techniques. The acceptable mix of land uses within a PUD in the town is based upon the type and location of PUD under review. Commercial and recreational uses within a PUD shall be at a level no greater than that required for commercial and recreational needs of the residents of the PUD, in land area approximately four percent in commercial and six percent in recreational.(d)Planned unit developments may be applied as an optional overlay district over any underlying land use. Application of the PUD overlay will require a rezoning petition."

Type

The amendment is considered one of the following:

Plan Amendment	
Rezoning	X



Figure 1: Parcel 30-11-27-0000-0030-0000, Parcel 30-11-27-0000-0080-0000, and Parcel 30-11-27-0000,0080-0010 Aerial





Figure 2: Site from the South on U.S 17.



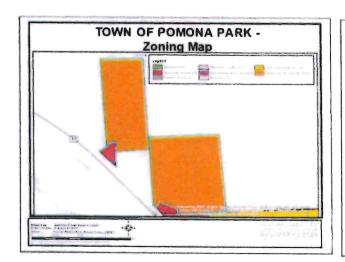
Figure 3: Site from the North on Sisco Road.

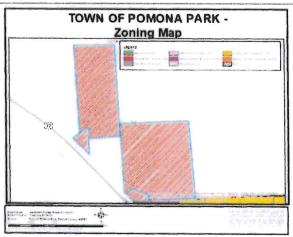


Existing & Proposed Zoning Maps

Figure 4 compares the existing and proposed zoning for Parcels 30-11-27-0000-0030-0000, 30-11-27-0000-0080-0000, and 30-11-27-0000-0080-0010.

Figure 1: Existing & Proposed Zoning







Analysis

The Zoning Code describes the purpose of the zoning ordinance. In the absence of specific rezoning criteria in the Ordinance, these should be applied as criteria for analyzing the rezoning request.

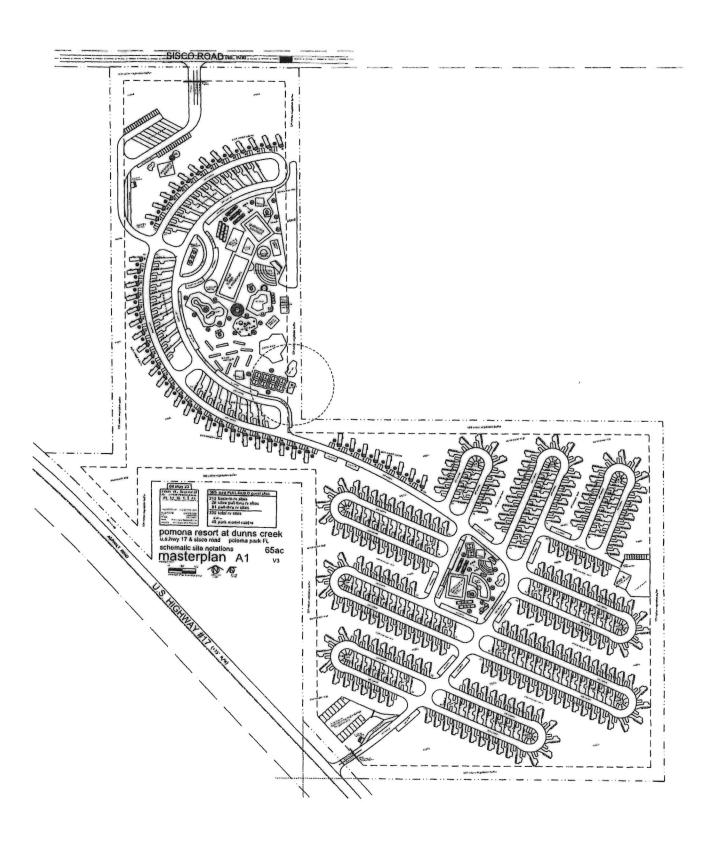
- "Providing a residential environment free of incompatible uses, and safe from natural and manmade hazards."
 - Considering that the proposed rezoning will be located near the Town Limits and the entrances removed from the residential uses and zoning districts to the south of the subject property, staff finds the rezoning consistent with this criterion.
- 2. "Promoting, where possible, planned residential and commercial areas in appropriate locations, with appropriate standards and minimum service cost to local government."
 - The proposed rezoning is located adjacent to commercial zoning to the south and west of the subject site and considering its location adjacent to an arterial road (U.S. 17), staff finds the rezoning consistent with this criterion.
- "Providing a level of flexibility of control sufficient to promote innovation and creativity in community development and to encourage maximum commercial profitability and maximum living comfort and convenience at the lowest cost."

The PUD process is designed to allow for flexibility of control to encourage innovation and creativity in developments. In this case, the RV park industry has changed substantially in recent years, which creates an opportunity for the Town to see economic development from its natural setting and amenities, provided that sufficient controls are put in place.

Staff Recommendation

Staff recommends that the Town Council approve the zoning amendment from Medium Density Residential and General Commercial to Planned Unit Development for Parcels 30-11-27-0000-0030-0000 & 30-11-27-0000-0080-0000 & 30-11-27-0000-0080-0010 with the following conditions.

- That the existing driveway should be widened to meet commercial standards, as required by the Putnam County Public Works Department.
- 2. That the sale of alcoholic beverages shall not be allowed on the property.



Andrea Almeida

From: Andrea Almeida <townclerk@pomonapark.com>

Sent: Monday, February 12, 2024 12:33 PM

To: 'Matthew Morton'; 'Jack Shad'; 'Robert Jordan'

Subject: FW: Sisco Road Project

From: scott knowles <scott.knowles@putnam-fl.gov>

Sent: Monday, February 12, 2024 11:33 AM

To: townclerk@pomonapark.com

Cc: james stout <james.stout@putnam-fl.gov>

Subject: Sisco Road Project

Andrea,

It was good meeting with you Friday. As discussed, the County will review the driveway connection to Sisco Road for compliance with our Land Development Code.

Based on our review and discussion at the site, it is our understanding that the project proposes installation of a commercial driveway in the same location as the existing residential driveway. The new driveway will need to be widened, and it is planned to widen to the west to avoid encroaching on the power pole east of the driveway. Putnam County will have no objection to the driveway connection onto Sisco Road with the following conditions:

- The existing driveway will need to be widened to meet commercial standards. Driveway radii will also need to meet the code.
- The driveway culvert should remain the same size but be lengthened for the new driveway width. It is
 recommended, but not required, that the culvert material be RCP due to the nature of traffic using the
 driveway. Mitered end sections will need to be installed on the ends per code.
- Sisco is classified as a local road. The Land Development Code is silent on auxiliary lane requirement on local
 roads; but they may be required on collector roads. Based on our conversation with the developer, there will be
 a significant amount of stacking on the property to reduce the potential of impact on roadway traffic. For right
 now, no auxiliary lane will be required (right or left).
- During the design, the developer should look at sight distance on the driveway. Onsite, I noted some small trees
 and brush along the property line that may need to be removed to ensure proper visibility for exiting vehicles.

For the connection on US17, the developer will need to permit with FDOT. The County has no jurisdiction over that driveway connection.

Once the design plans have been submitted, we will review the driveway connection for compliance with the Land Development Code. I am happy to provide input on other portions of the development as needed, with the understanding that the Town has final say.

Please let me know if you have any questions or concerns.

Thank you.

Scott A. Knowles, P.E., LEED AP
County Engineer

<u>Lake Broward Initial Assessment Prepared for Patrick Kennedy, Attorney, Douglas Law</u> Firm

Author: Jeremy C. Stalker Ph.D. Jacksonville University/Stalker Hydrologic Consulting

Summary:

- 1. Lake Broward is most likely a precipitation recharge lake with some inputs of groundwater from the Surficial Aquifer system (SAS), and some minor inputs from fissures or upward diffusion from the Upper Floridan Aquifer system (UFAS). Alkalinity and pH values support a poorly buffered water indicative of a primarily rainfall. The lake bottom is likely in the SAS and is dominated by rainfall and SAS leakage, but may have some weak connection to the UFAS. It should be noted that no comprehensive study of the water sources to the lake have been conducted.
- 2. The proposed wells for the Emerald Coast (EC) development are in the 200-250 ft range in depth. This depth most likely will penetrate past the SAS and draw water from the UFAS. This suggests that the likely recharge source for the lake (rainfall and SAS seepage and possibly some UFAS) will not be significantly affected as the lake likely sits in the SAS. The drawdown will most likely influence other wells in the area that use the Floridan aquifer as a primary water source.
- 3. In my opinion the more likely adverse effects from the development are the potential for contamination of the UFAS. The overlying confining layer and SAS in this area is relatively thin compared to other parts of Florida, and has numerous breaks between the surface and the UFAS. This region is also mapped as a region of high recharge and high vulnerability for the UFAS. Surface contaminants can easily enter the UFAS, threatening the local primary drinking water source. Wells drilled for this project should be carefully screened and cased to prevent connection between the SAS on the property and the underlying UFAS.

Initial Assessment

This report is based on published and regulatory data for Lake Broward and the lake region that it is contained in (Fig 1.). No comprehensive studies of Lake Broward have been published. There is available data on water quality, bathymetry, and area, but no studies involving water sources or water flow direction are available publicly. The water table of the region is relatively well studied with estimates of groundwater potentiometric surfaces (Areas of equal water depth) in both the Upper Floridan Aquifer System (UFAS) and some data for the Surficial Aquifer system (SAS). However seasonal data or highly resolved data is not readily available. This report was requested to assess the impact of pumping of potable water from a proposed EC development approximately one mile from the edge of Lake Broward. The proposed wells for the EC development are 200-250 ft deep, which in this area should penetrate through the SAS into the UFAS.

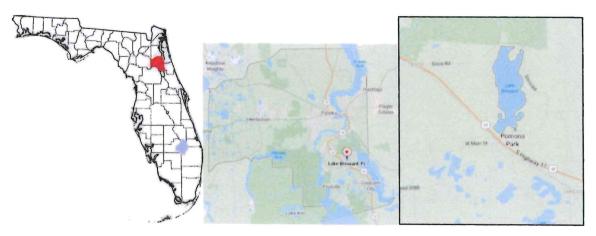


Figure 1. Lake Broward, Putnam County, Florida. (Google Earth)

Underlying Hydrogeology

This area of Florida has four major water bearing systems: The Surficial Aquifer system (SAS), the confining Hawthorne Group (HG), the Upper Floridan Aquifer system (UFAS), and the Lower Floridan aquifer system (LFAS). The two Floridan systems are separated by a confining unit. The SAS is described as a primarily sandy layer of weathered Pliocene dune sands. This layer has a relatively high transmissivity and is unconfined, being open to the surface and atmosphere. This layer provides drinking water to local wells depending on depths. The SAS is recharged mainly by rainfall and exchanges with surface water bodies like lakes and creeks. The HG is a clay and sandy rich layer with some minor limestone lenses. This layer has a low transmissivity and acts as a confining unit to the UFAS. In Putnam County these upper units are classified as relatively thin (less than 100ft thick) with numerous fissures and conduits between the upper SAS through the HG to the UFAS (Miller, 1990, Fig 1.). The HG has some water bearing lenses but is primarily not regarded as a source aquifer for water. As the SAS/HG is ~100 ft thick, the proposed

200-250ft depth of the proposed wells would likely place the potable water source for the development in the UFAS.

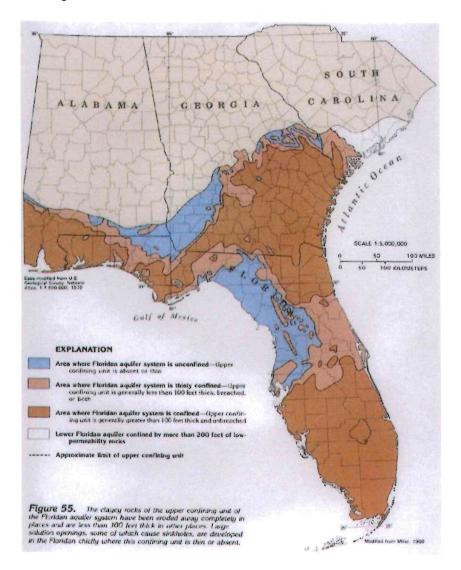
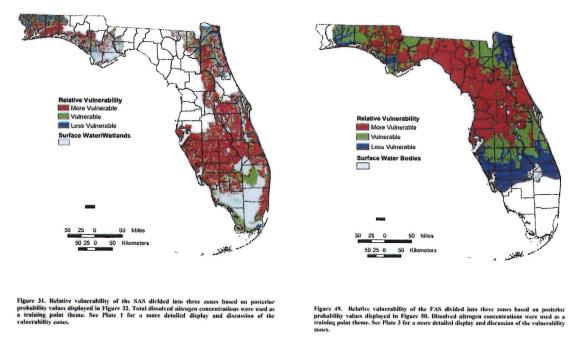


Figure 2. Regional thickness of the Upper confining Hawthorne Group in Florida. Note Southern Putnam County is described as thinly confined with thin and often breached covering over the underlying Floridan Aquifer system. (modified from Miller, 1990)

The UFAS and LFAS are both karstic highly transmissive limestone aquifers. These systems are used widely as a source of public and private potable water due the thickness and high hydraulic conductivity. Water moves very quickly through this aquifer system, and shows little drawdown where it is unconfined (Miller, 1990). These systems are recharged in areas where the overlaying SAS and HG are thin or absent. Areas where the UFAS comes close to the surface and is either uncovered or covered by well drained sandy soils of the SAS only are categorized as medium to high vulnerability zones by the Florida

Geologic Survey (Aurther et. Al., 2017 Fig. 3). In areas where the UFAS is at the surface and has large conduits with a higher pressure are known as springs. There are several large magnitude springs in Putnam County, and several spring fed lakes in the area, also suggesting a shallow depth to the aquifer and high vulnerability in the area.



A. B.

Figure 3. Map of modeled surficial aquifer vulnerability. Map A is for the Surficial Aquifer System. Map B is for the Floridan Aquifer system. Note the southern section of Putnam County shows high vulnerability in both maps. (Modified from Arthur et. Al. 1990)

Lake Broward

Lake Broward is an acidic, clear, and oligotrophic lake in the sandy upland areas of Central Florida. The suggested source of water to the lake is direct rainfall and groundwater inputs from the well-drained sandy soils of the SAS. (Griffith, et. Al. 1997). The lake has an average depth of less than 20 ft and is about 477 acres in area. This overall of the lake depth from an elevation datum suggests a strong link to the SAS but not necessarily directly to the UFAS. There are no public, published reports of springs or fissures on the lake bottom that would suggest a connection with the SAS. The relatively low mineral content and lower pH found in studies would also suggest little connection with the higher pH and higher mineral content waters of the UFAS. Rainfall is generally acidic with a pH of <5 on a scale of 1-14. This is from reactions between water in the atmosphere and carbon dioxide which combine to form carbonic acid. This acid is in low concentrations in rainfall, but do act to lower the pH. Water in contact with limestone is buffered, and has a higher pH of 7 or greater. The carbonic acid in rainfall that subsequently comes in contact with

limestone reacts with the calcium carbonate in the limestone and essentially reverses the reaction in the atmosphere to form water and carbon dioxide, this increasing the pH. The relatively low pH reported by Lakewatch (University of South Florida Florida Atlas of Lakes (usf.edu)) Previous studies (average of 6.3)(Table 1.) and the low mineral content of the water reported by Griffith et. al., suggests mild buffering of rainfall in the lake, and thus little inputs from or contact with the limestones found in the UFAS. UFAS water is characterized by pH values >7, and high mineral content. If the lake water was a higher pH and had higher mineral content it would suggest a significant input or connection with the limestone buffered water of the UFAS.

The connection between the lake and the UFAS is most likely small. The connection between the UFAS and the SAS is regional, and where the hydraulic head of the UFAS is higher than the SAS leakage will occur upwards into the SAS. Where the hydraulic head of the SAS is higher than the (mostly unconfined) UFAS there can be leakage downward from the SAS to the UFAS.

Parameter	Latest Value	Historical Range
Dissolved oxygen (DO)	8.40 mg/l 12/12/2023 Source	1.85 - 9.40 mg/l 01/07/2021 - 12/12/2023 73 samples
Nitrogen	454.00 ug/l 12/12/2023 Source: Viring 18 A	50.00 - 830.00 ug/l 05/20/1987 - 12/12/2023 984 samples
рН	6.30 12/12/2023 Source: ************************************	5.28 - 6.64 01/07/2021 - 12/12/2023 73 samples
Phosphorus as P	12.00 ug/l 12/12/2023 Source (///	0.00 - 47.00 ug/l 04/13/1987 - 12/12/2023 996 samples
Secchi disk depth	6.56 ft 12/12/2023 Scurce: Vint 2006	3.28 - 23.00 ft 03/22/1989 - 12/12/2023 909 samples
Temperature, water	73.76 deg F 10/18/2023 Source VIII 2 17 C	57.74 - 88.70 deg F 01/07/2021 - 10/18/2023 67 samples
Total Suspended Solids (TSS)	2.00 mg/l 12/12/2023 Source: 1000_217.44	2.00 - 4.00 mg/l 01/07/2021 - 12/12/2023 34 samples
Trophic State Index: Florida DEP	43.00 12/12/2023 Source 11/2/2023	1.00 - 48.00 09/24/1987 - 12/12/2023 937 samples
Turbidity	1.40 NTU 12/12/2023 Source: WWY_2111_A	0.65 - 2.50 NTU 01/07/2021 - 12/12/2023 34 samples

Table 1. General physical and chemical averages for Lake Broward. (From USF Atlas of Lakes, Florida Atlas of Lakes (usf.edu))

Conclusions

From the available data and studies, if the wells providing water to the new development are cased and screened at a depth of >200ft they should not interact directly or significantly with Lake Broward. These wells should draw water from the UFAS which is likely not directly connected to Lake Broward, or if there is a connection it is minor. If the wells are drilled 100ft or less this would tie the lake to the wells hydraulicly as they would both sit in the SAS and share a water source.

There is a threat to the UFAS from drainage off of the development or into the development. Depending on the depth and composition of the overlaying SAS or HG, there may be little soil/sand cover between the probable sewage and waste facilities on the property and the SAS. The area is in a recharge zone and a higher vulnerability zone for the UFAS. This emphasizes the care that needs to be taken with development of the property, and construction of any penetrating wells. Often sewage leakage from septic systems or faulty sewer lines can be a long-term issue.

Finally, it should be noted that there are few published comprehensive hydrologic, geologic, or geochemical studies of Lake Broward, or the immediate area around it. Conclusions must be drawn from large models, and regional groundwater studies. The local chemical and physical monitoring of the lake by citizen scientists is useful, but could use augmentation to make more significant or conclusive assessments.

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